Connecticut Statewide Model Policy

Police Response to Crimes of Family Violence

Model Policies, Procedures and Guidelines

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I. FOREWORD

This document represents Connecticut's model policy for all law enforcement to follow as a minimum standard and is aimed at serving as a meaningful guide when responding to incidents of family violence. The Family Violence Prevention and Response Act (FVPRA) represents a national model of cooperation among the multiple agencies, organizations and individuals who respond to incidents of family violence. The law is very specific regarding the responsibilities of police officers in handling family violence cases.

II. MODEL POLICY PURPOSE

It is the policy of this agency that family violence be treated as violent criminal behavior and, consistent with this policy, that officers fully comply with the Family Violence Prevention and Response Act to:

- make arrest decisions in such cases in accordance with traditional probable cause standards and existing state statutes;
- protect victims of domestic violence and provide them with relevant information regarding the availability of community services and support ("Duty to Protect"); and
- Serve as a minimum standard for all law enforcement agencies to follow with the
 opportunity to add enhancements which serve to reflect the needs of your particular
 community; and
- Promote officer safety when dealing with family violence situations.

III. FAMILY VIOLENCE DEFINITIONS

"Family violence": means an incident resulting in physical harm, bodily injury or assault, or an act of threatened violence that constitutes fear of imminent physical harm, bodily injury or assault, including, but not limited to, stalking or a pattern of threatening, between family or household members. Verbal abuse or argument shall not constitute family violence unless there is present danger and the likelihood that physical violence will occur." Conn. Gen. Stat. § 46b-38a(1) (2013).

"Family violence crime" means a crime as defined in <u>section 53a-24</u>, other than a delinquent act as defined in <u>section 46b-120</u>, which, in addition to its other elements, contains as an element thereof an act of family violence to a family or household member. "Family violence crime" does not include acts by parents or guardians disciplining minor children unless such acts constitute abuse. Conn. Gen. Stat. § <u>46b-38a(3)</u> (2013).

"Family or household member", as defined in CGS §46b-38a (2) means any of the following persons, regardless of the age of such person: (A) Spouses or former spouses; (B) parents or their children; (C) persons related by blood or marriage; (D) persons other than those persons described in subparagraph (C) of this subdivision presently residing together or who have resided together; (E) persons who have a child in common regardless of whether they are or have been married or have lived together at any time; and (F) persons in, or who have recently been in, a dating relationship." Conn. Gen. Stat. § 46b-38a(2) (2013).

"Safety Plan." A plan developed between an advocate/counselor or a police officer and a victim that contains specific activities for a victim to be safe from an offender. Safety planning is an essential step to be completed with all adult survivors of domestic violence. It allows individualized planning for situations the survivor and children or family may encounter regardless of what the survivor decides to do about the relationship with the abuser. Age appropriate Safety Planning is also important for child survivors/witnesses of domestic violence.

"Short-Term Safety Plan." An immediate plan developed at the time of the report. A responding police officer should remain on scene and assist the victim with this plan. Some of these steps could include but are not limited to:

- Creating a plan as to what to do next.
- Ensuring that the victim and the child(ren) have the ability to call 911.
- Ensuring that the victim can get to a safe location.
- Calling friend, family member or advocate for support.
- Going to a safe place for the night.

"Long-Term Safety Plan." A long-term plan developed with an advocate which allows individualized planning for situations the survivor and children or family may encounter regardless of what the survivor decides to do about the relationship with the abuser.

"Trauma Informed Care." By law, police officers and family violence intervention unit counselors must give family violence victims contact information about counselors who are trained to provide trauma-informed care. Existing law describes this as services directed by a thorough understanding of the neurological, biological psychological, and social effects or trauma and violence on a person. The Act adds that the services be

delivered by a regional family violence organization that employs or provides referrals to counselors who:

- 1. Make available to family violence victims resources on trauma exposure and its impact on treatment,
- 2. Engage in efforts to strengthen the resilience and protective factors of victims of family violence who are affected by and vulnerable to trauma,
- 3. Emphasize continuity of care and collaboration among organizations that provide services to children, and
- 4. Maintain professional relationships for referrals and consultations with programs and people with expertise in trauma-informed care.

"Advocacy" means collaboratively working with, and in support of, a survivor that keeps with a survivor-centered, empowerment-based, and self-determined approach. Both in person or phone advocacy and support are provided by the program's qualified staff and volunteers to domestic violence clients.

"Family Violence Victim Advocate - FVVA" is a nonprofit advocate who is a certified domestic violence counselor trained in providing trauma-informed care. She/he provides individual, fully confidential counseling, safety planning and other outside services to the victim and her/his family. Some of these services include application for crime victim's compensation and registering for electronic victim notification (SAVIN). She/he will inform the crime victim of her/his constitutional rights as a victim, explain what to expect during the criminal case, and help her/him navigate through the court system. She/he provides information about the court case, including protective orders and restraining orders, to help victims make informed decisions. The FVVA can let the court know what the victim wants to have happen in the case she/he is involved with. The FVVA also provides information and referrals regarding available community services, and will help the victim develop a long-term safety plan.

IV. ORDERS OF PROTECTION (OOP)

- "Conditions of Release Order" for family violence should be set by Law Enforcement or Bail Commissioner upon release from custody, and remains in effect until arraignment. For Law Enforcement specifically, in addition to completing the JD-CR-146, the duty supervisor shall ensure that the conditions and restrictions are entered into NCIC as a File 20 with restrictions
- "Restraining Order." A restraining order is issued by a judge of the civil court against a person who is a family or household member, usually after a hearing, but the court may issue the order immediately upon application by the victim as en "ex parte" order to remain in effect until the hearing. In the restraining order, the judge can order the abuser not to hurt or harass the victim. The judge may also order the abuser to move out of the home and order the victim to have temporary custody of the children.
- **"Protective Order."** A protective order_is issued by a *criminal court* judge and is directed against a defendant who has been arrested for a family violence crime or whenever a protective order is an appropriate remedy in a criminal case.
 - In a domestic violence case, the family violence intervention unit makes a recommendation to the prosecutor who then asks the judge to issue the order.
 - The defendant or the attorney representing the defendant can argue against the order being issued. The victim or a family violence victim advocate may also address the court regarding whether the order should be issued.
 - The judge will make the final decision after hearing from the parties involved. If the order is issued, the order will be made a condition of the defendant's release.
 - Pursuant to 53a-223, no person who is listed as a protected person in any order of protection may be liable for:
 - 1) Soliciting, requesting, commanding, importuning or intentionally aiding in the violation of the order or
 - 2) Conspiracy to violate such order

- **"Foreign Order of Protection"** means any protection order, as defined in 18 USC 2266, a restraining or protective order issued by a court of another state, the District of Columbia, a commonwealth, territory or possession of the United States or an Indian tribe.
- "Possess" per CGS §53a-3(2), means to have physical possession or otherwise to exercise dominion or control over tangible property.

[&]quot;Standing Order of Protection" means

V. RECOMMENDED RESPONSE PROCEDURES

Telecommunication Personnel

When taking a call for service, telecommunication personnel should follow department protocol when obtaining information regarding a family violence incident. Particular attention should be paid to the following:

- the **caller's** name and relationship to the offender;
- the **victim's** name and the offender's name, and their relationship to each other;
- the nature of the abuse, or suspected or sustained injuries;
- previous complaint history;
- whether the victim has a current OOP;
- whether a court order of protection is in place;
- Check the Connecticut Protective Order Registry File 20 and relay to the responding officer;
- whether children are involved;
- whether there is a presence of alcohol, drugs, or mental illness; and
- that telecommunication personnel are reminded that family violence victims are provided with the incident case number and contact information for the investigating agency, in order to allow them to obtain periodic updates as to the offender's incarceration status. Telecommunications personnel are to assist victim (s)who make such inquiries as to defendants who remain housed at the investigating agency.

Responding Officer

- Assess and define the nature of the incident by talking to parties separately where it is safe and practical and not in view of one another.
- Determine the presence and status of any weapons and refer to the model policy section on Firearms.
- Determine whether the offender is the subject of any *Order of Protection or Conditions of Release* that includes "no contact with the victim" or "no use or possession of dangerous weapon."
- Determine whether children are present and complete the following if

necessary:

- Ascertain that they are safe and unhurt.
- If child abuse and/or neglect is suspected, report to DCF by phone and complete form DCF-136. [CGS §17a-101(c)]
- Interview children as witnesses according to circumstances and department policy; make arrangements for their care if dual custodial arrests are made;
- Do not use children to serve as an interpreter for the adult.
- If abused and/or neglect of an Elderly person or a person with intellectual disability is suspected complete the required reports and/or notifications.
- Obtain a statement from the victim, and when appropriate, a signed medical release form with victim's consent.
- Carefully document the condition of the scene.
- When possible, photograph the scene and any visible injuries on the victim.
- Determine if Self-Defense exists. (CGS §46b-38b). Please refer to section on Self Defense.
- Give the victim(s) a "Victim of Crime Card" containing information about victims' rights and phone numbers for services; [CGS §46b-38b(d)] (FYI CGS §54-216 was amended by Sec. 6 of PA 11-152 to permit victims of domestic violence to obtain restitution services from the Office of Victim Services.)
- Provide assistance to the victim regardless of the victim's race, age, gender, religious beliefs, immigration status, ethnicity, disability, sexual orientation, gender identity, or gender expression. Officers are strongly discouraged from requesting information about or otherwise investigating or assisting in the investigation of citizenship or residency status of any victim, unless such an inquiry or investigation is required by statute, ordinance, federal regulation, or a court decision. Officers should refer to the uniform enforcement protocol for treating victims of family violence whose immigration status is questionable at

http://www.ct.gov/post/lib/post/general_notices/general_notice_10-1.pdf.

- Before leaving the scene, identify the local domestic violence service provider, and help the victim to develop a short-term safety plan.
- Explain to the victim the process for arrest, arraignment and bond, including the following:
 - The offender will be arraigned the next available court date.
 - Prior to arraignment, the victim can meet with or call a family violence victim advocate (FVVA) whose phone number is listed on the "Victim of Crime Card" under *Domestic Violence Programs*.

- The FVVA will provide the victim with accurate information regarding the court process and her/his constitutional rights as a crime victim. The FVVA will represent the victim's wishes to the court. The FVVA will provide information and referrals regarding available community services, and will help the victim develop a long-term safety plan. (*The FVVA will only disclose information as allowed by the victim otherwise any information given by the victim to the FVVA is confidential.)
- Victim safety is enhanced when she/he has information in regard to the offender's incarceration status. The offender might not be held overnight, and may be released shortly after the arrest. A representative of the arresting agency shall provide the victim (s) with the incident case number and appropriate contact information for the investigating agency. Victim (s) are to be encouraged to contact the investigating agency, at the number provided, for periodic updates as to the offender's incarceration status, as they deem appropriate. It is highly recommended that in domestic violence incidents or investigations of order of protection violations, that an officer not notify the alleged offender of a pending arrest or offer voluntary surrender. Voluntary surrender should only be offered where there are concerns for officer safety, concern for victim safety or unusual circumstances that would warrant the voluntary surrender.
- When an officer feels that a recorded **911 call** or any recorded call for police response will enhance an investigation, she/he should request, pursuant to department policies, that the recorded call be preserved.
- Complete, file and forward to the appropriate agencies a Family Violence Offense Report, **DPS-230-C**.
- Document any visible injuries within the report.
- Document any verbal statements made by either victims or offender.

If unsure of how to proceed in any situation, seek guidance from the supervisor.

Supervisor

- Conduct a probable cause review at the scene (when necessary) and/or at booking and review all arrests, dual arrest situations and self defense issues.
- Ensure that all reports, including the <u>DPS-230-C</u> are properly completed, filed and forwarded.

- Ensure that follow-up investigative responsibilities and victim safety and offender release considerations are coordinated to allow for shift changes and/or referral to specialized units.
- Expedite the arrest warrant execution upon approval from the court.
- Be aware that under CGS 54-63 c(a), any offender arrested who uses or threatens to use a firearm cannot be released on a promise to appear in violation of CGS 54-63c(a).
- It is highly recommended that in domestic violence incidents or investigations of order of protection violations, that an officer not notify the alleged offender of a pending arrest or offer voluntary surrender. Voluntary surrender should only be offered where there are concerns for officer safety, concern for victim safety or unusual circumstances that would warrant the voluntary surrender.
- Each law enforcement agency shall designate at least one officer with supervisory duties to expeditiously review and oversee the Police Response to Crimes of Family Violence Model Policies, Procedures, and Guidelines and to enhance such agency's response to victims, community, and court personnel with respect to family violence.
- Conditions of release for family violence should be set by the <u>duty supervisor</u> or the bail commissioner. Either the duty supervisor or the bail commissioner should enter a File 20 into NCIC, with restrictions.
- The shift supervisor is responsible for setting bail after arrest. In the rare instance when a Bail Commissioner reduces the bond set by law enforcement, a shift supervisor, who has concern for the safety of the victim, may contact the State's Attorney within the jurisdiction, to override the Bail Commissioner's recommendation until the arraignment.

VI. ARREST GUIDELINES

General Considerations

- Whenever an officer determines upon speedy information that a family violence crime, as defined in CGS §46b-38a(3), has been committed within such officer's jurisdiction, such officer shall arrest the person or persons suspected of its commission and charge such person or persons with the appropriate crime(s). [CGS §46b-38b(a)]
- The FVPRA does not alter standards for arrest. Traditional constitutional and statutory standards, including CGS §54-1f guidelines, should direct decisions and procedures for making and processing family violence arrests. An officer must determine that probable cause exists for any charge which forms the basis for an arrest.
- Where complaints are received from two or more opposing parties, the officer shall evaluate each complaint separately to determine whether probable cause to arrest exists. [CGS §46b-38b(b)], as amended by PA 04-66 to consider self defense.
- When two or more parties make complaints of violence, the officer should consider whether either party acted in self-defense.
- Notwithstanding the provisions of CGS §46b-38b(a), when a peace officer reasonably believes that a party in an incident of family violence has used force as a means of self defense, such officer is not required to arrest such party under this section.
- No officer investigating an incident of family violence shall threaten, suggest or otherwise indicate the arrest of all parties for the purpose of discouraging requests for law enforcement intervention by any party. [CGS §46b-38b(b)]
- An officer should emphasize to the parties the criminal nature of family violence and that the criminal action is being initiated by the State, not the victim.
- An officer can choose to make a custodial arrest, a summons arrest, or, in limited situations, may apply for an arrest warrant. Determination of which type of arrest to pursue should include careful consideration of imminent safety concerns for the victim

Prohibited Considerations

- The decision whether to arrest **should not** be influenced by the following:
 - The specific consent or request of the victim. [CGS §46b-38b(a)]
 - The relationship of the parties. [CGS §46b-38b(a)]— The seriousness of crimes committed between family or household members is not mitigated because of the relationships, living arrangements or genders of those involved.
 - The fact that civil proceedings such as separation, divorce or custody disputes are pending. -- Pending civil action does not preclude a thorough investigation and arrest if probable cause exists. Officers should not assume parties are using claims of domestic violence to gain advantages in civil actions. It is well documented that violence escalates when victims take steps to seek protection and/or to leave a violent relationship.
 - The victim's previous unwillingness to participate in the complaint or arrest process. -- Often, a victim may be immobilized by fear. Officers should treat each incident with equal importance. There is no way to tell, for example, when a victim may be in more danger or when an abusive partner may become more violent.
 - The number or frequency of calls for police assistance at a particular location.--It is well documented that the level of violence may increase over time and escalate significantly when a victim seeks assistance.
 - The victim's wishes to not have the suspect arrested.-- Officers should emphasize that criminal action is being initiated by the state, not the victim.
 - Assurances from the offender that the violence will cease.-- If probable cause for an arrest exists the officer must proceed accordingly.

Jurisdiction

Misdemeanor Arrests

• An officer (who does not have statewide jurisdiction) may arrest for misdemeanor crimes only within the geographical boundaries of the territory covered by his/her department, with two exceptions:

- An officer may arrest outside of his/her jurisdiction anywhere within Connecticut if there is probable cause based on "speedy information" that the crime(s) occurred within his/her precinct and the officer is in immediate pursuit of the suspect. [CGS §54-1f(c)]
- An officer may arrest anywhere within Connecticut if his/her department holds a valid arrest warrant for the accused.

Felony Arrests

- An officer may arrest anywhere within Connecticut if s/he has probable cause to believe the suspect has committed a felony.
- "Speedy information" **is not required** for a felony arrest; **however**, absent speedy information, it is recommended that the officer obtain an arrest warrant unless there is a concern for **safety and/or flight**.
- A criminal violation of an order of protection is a felony crime, and could be deemed to impact the safety of the victim. If a warrantless arrest is not made, an arrest warrant application and an execution of a warrant should be expedited.

Warrantless (On-Site) Arrest Considerations

- Connecticut General Statutes section 54-1f authorizes an officer to arrest, without previous complaint and warrant, any person for any offense (felony or misdemeanor) that occurred within his/her precinct, when the person is taken or apprehended in the act or on the "speedy information" of others.
- "Speedy Information" is information received during the course of or promptly after the commission of the crime and is of such character that the officer has reasonable grounds to accept it as true. Whether such information constitutes speedy information depends on two considerations:
 - How proximate in time the information is to the crime; and

Whether the officer was justified in accepting the information and relying on it. (It is the officer's responsibility to check the truthfulness, reliability, and basis of knowledge of the person providing the information)

Warrant Arrest Considerations

• In family violence cases, an arrest warrant should be sought only in limited

circumstance, such as:

- When further investigation is needed to establish probable cause;
- When the offender cannot be located pursuant to speedy information;
- For a misdemeanor arrest when there is no speedy information; and
- For a felony arrest when there is no speedy information, unless there is a concern for safety and/or flight. A criminal violation of an order of protection is a felony crime and should be deemed to impact the safety of the victim.
- Once an officer has determined that probable cause exists, an arrest warrant should be sought as soon as possible.
- If a warrant must be sought in any incident involving the use or threatened use of a weapon (electronic defense weapon or firearm), an officer should expedite the application for an execution of the arrest warrant.
- All crimes for which probable cause exists should be charged and the facts supporting each charge, including violence or threats of violence, should be detailed in the warrant and at the next day court presentation.

VII. DUAL COMPLAINTS AND SELF-DEFENSE

In family violence situations, it is not uncommon for the victims of family violence to defend themselves from abusive partners. It is also not unusual for offenders to claim that they were acting in self-defense in an effort to justify their violent or threatening act or to attempt to punish the victim for summoning law enforcement. As a result, when officers respond to complaints of family violence they often face dual complaints from multiple parties. Such situations require responding officers to investigate each complaint separately and determine if either party used force as a means of self-defense.

As discussed previously in the **General Considerations** section, [The FVPRA] *C.G.S.* § 46b-38b(a), requires, in part, that; "whenever a peace officer determines upon speedy information that a family violence crime has been committed within such officer's jurisdiction, such officer shall arrest the person or persons suspected of its commission and charge such person or persons with the appropriate crime." This cited section of the statute provides the basis for what is commonly referred to as the "mandatory arrest policy" that is central to Connecticut's family violence laws. The statute also directs the response of law enforcement when dealing with dual or multiple complaints and claims of self-defense in family violence cases which may provide an exception to the "mandatory arrest policy."

Dual Complaints

[The FVPRA] § (b) of C.G.S. §46b-38 further requires that; "(w)here complaints are made by two or more opposing parties, the officer shall evaluate each complaint separately to determine whether such officer should make an arrest or seek a warrant for an arrest." Officers should be aware that, given the nature of family violence, a victim may be afraid to make true and accurate statements regarding the incident due to fear of further violence by an abusive partner. Each complaint must be carefully and thoroughly investigated prior to making an arrest decision to ensure that victims will not be re-victimized by the legal system, or made to fear police intervention. An arrest itself can be particularly traumatic for victims of family violence.

The FVPRA requires officers to arrest a person **only if there is probable cause to believe that person committed a family violence crime.** Officers are prohibited from threatening, suggesting or otherwise indicating the arrest of all parties involved in an incident of family violence for the purpose of discouraging requests for law enforcement intervention by any party. [CGS §46b-38b(b)]

Dual arrests should be made only when probable cause exists to charge each party with a crime. In some instances, officers may receive dual complaints, but thorough investigation may only establish probable cause to arrest one of the parties. In other instances, there may be probable cause to arrest one party for a family violence crime and the other for a non-family violence charge, such as interfering with an officer. This does not constitute a dual arrest. Officers should thoroughly document in the report all claims and complaints, as well as any facts and/or circumstances that either corroborate or disprove the claim or complaint. An officer should determine what type of arrest is necessary and appropriate under the circumstances, e.g., a misdemeanor summons arrest, a custodial arrest, or, in limited situations, a later arrest by warrant.

Self-Defense

• Subsection (b) of C.G.S. §46b-38 [The FVPRA] is significant because it provides an **exception to the mandated arrest required** by subsection (a).

"Notwithstanding the provisions of subsection (a).., when a peace officer reasonably believes that a party in an incident of family violence has used force as a means of self-defense, such officer is not required to arrest such party under this section."

- Determining whether or not a person is criminally liable when allegedly acting in self-defense can often be a complex legal issue. This section is not intended to be a complete, exhaustive summary of the law regarding self-defense, but rather, is an aid to responding officers in determining whether an arrest may or may not be required under the existing family violence statutes. If an officer is unsure how to proceed in a situation involving self-defense and/or dual complaints, the officer should contact a supervisor and/or state's attorney.
- The law in Connecticut recognizes that the use of physical force upon another person which would otherwise constitute a criminal offense is justifiable and therefore not criminal in certain circumstances. C.G.S §53a-19 is applicable in the context of family violence crime and addresses such circumstances.

(1) C.G.S §53a-19. Use of physical force in defense of person;

This statute defines self-defense and the defense of others. In pertinent part, it provides that "a person is justified in using reasonable physical force upon another person to defend himself or a third person from what he reasonably believes to be the use or

imminent use of physical force, and he may use such degree of force which he reasonably believes to be necessary for such purpose; except that deadly physical force may not be used unless the actor reasonably believes that such other person is (1) using or about to use deadly physical force, or (2) inflicting or about to inflict great bodily harm.

There are, of course, exceptions to the use of such physical force in defense of a person. For example, "a person is not justified in using physical force when (1) . . . he provokes the use of physical force by such other person, or (2) is the initial aggressor, except that his use of physical force upon another person under such circumstances is justifiable if he withdraws from the encounter and effectively communicates to such other person his intent to do so, but such other person notwithstanding continues or threatens the use of physical force . . ." and "a person is not justified in using deadly physical force upon another person if he or she knows that he or she can avoid the necessity of using such force with complete safety (1) by retreating, except that the actor shall not be required to retreat if he or she is in his or her dwelling . . ."

- Essentially, the statute requires that, before a person uses physical force in self-defense or to defend a third person, she must have **two "reasonable beliefs."**
 - 1. The first is a reasonable belief that physical force is being used or about to be used upon her or another.
 - 2. The second is a reasonable belief that the degree of force she is using to defend herself is necessary for that purpose.
- When attempting to determine whether or not a person was justified in using self-defense and therefore not subject to the mandatory arrest provisions of the law, the responding officer **must make his or her own judgments** about the reasonableness of these "beliefs". In making these judgments the officer must first consider:
 - 1. The situation from the perspective of the person acting in self-defense; that is, what did the person actually believe, and because statute requires that the defendant's belief be reasonable, and not irrational or unreasonable under the circumstances, and
 - 2. Whether a reasonable person in the defendant's circumstances could have reached that belief.
- The analysis can be broken down into 4 steps or elements;
 - 1) That the actor actually believed that someone else was using or about to use physical force against him or a third person;
 - 2) That such belief was reasonable because a reasonable person in the actor's circumstances would have shared that belief;
 - 3) That the actor actually believed that the degree of force (he/she) used was necessary to repel the attack;
 - 4) That such belief was reasonable because a reasonable person in the defendant's circumstances, viewing those circumstances from the defendant's perspective, would have shared that belief.

VIII. "OFFICER-INVOLVED" DOMESTIC VIOLENCE CASES

Police departments must recognize that the law enforcement personnel, whether sworn or civilian, are not immune from committing domestic violence against their intimate partners or being victims of domestic violence. Although no person is exempt, whatever his or her occupation, from the consequences of his or her actions that result in a violation of law, the dynamics between the responding and accused officers have the potential for making on-scene decisions additionally difficult. The following incident and response protocols are critical components to the integrity of the law enforcement profession and the trust of the community.

Sworn Personnel from an Outside Agency:

- If an officer from another police agency is involved in a family violence incident and probable cause exists for the officer's arrest, the officer shall be arrested.
- The highest-ranking on-duty shift supervisor shall notify the officer's agency as soon as possible, but no later than by the end of the Supervisor's shift.

Sworn Personnel from within the Law Enforcement Agency:

- If an officer from a law enforcement agency is involved in a family violence incident and probable cause exists for the officer's arrest, the officer shall be arrested.
- The highest-ranking on-duty Shift Supervisor shall notify the following personnel:
 - Chief of Police,
 - Command Duty Officer,
 - The Officer's Division Commander, if different from the Command Duty Officer, and
 - Internal Affairs, when such division exists.
- The family violence incident will be criminally investigated by an officer at least one (1) rank higher than the officer involved in the incident.
- An Internal Affairs investigation will be conducted during or upon the conclusion of the criminal investigation, if such a division exists within the law enforcement agency.
- If a court order (i.e., Protective or Civil Restraining Order) is issued against the officer, the following will be done:
 - The officer shall surrender all law enforcement agency issued firearms to the Chief of Police or his/her designee,
 - o The officer shall be prohibited from carrying a firearm while the

Order is in forcing effect.

- Further, in accordance with Connecticut General Statutes, the officer will:
 - Surrender all other firearm(s) or electronic defense weapon(s) to the Public Safety Commissioner (DESPP), or a federally licensed firearms dealer, as required by (CGS 29-36k)Provide the Chief of Police or his/her designee with the proof of this requirement.
- If the officer possesses a state pistol permit, he/she will surrender the permit to the State of Connecticut Department of Emergency Services and Public Protection, Division of State Police, within the guidelines of the court order. (CGS 29-36k)
- If the officer possesses an issued pistol permit from his/her agency, he/she will surrender the permit to the Chief of Police within the guidelines of the court order.
- The Chief of Police or his/her designee may:
 - Suspend the officer without pay.
 - Assign the officer to administrative duties.
 - Pursuant to CGS 4b-38b (d) ensure that the investigating agency:
 - Assist victim to obtain medical treatment if such treatment is required.
 - Notify the victim of the right to file an affidavit for a warrant for arrest.
 - Inform the victim of services available and referring the victim to the Office of Victim Services or trauma informed care community provider in the region, and
 - Provide assistance in accordance with the uniform protocols for treating established pursuant to subsection (g) of this section,
 - o Remain at the scene for a reasonable judgment of the officer, the likelihood of further imminent violence has been eliminated.
- The law enforcement investigator shall help the victim to develop a short-term safety plan.

IX. ORDERS OF PROTECTION (OOP) (Please also see Reference Chart at the end of this Document)

Implicit in the issuance of an OOP is a court's finding that a named protected party (ies) is in imminent danger or risk of harm, from a named, identified respondent. In the interest of immediacy, and in light of the threat always present when an order of protection is violated, coupled with the statutory mandate to arrest, officers shall make a warrantless arrest of any person the officer witnesses or has probable cause to believe has violated an ex parte restraining order, a restraining order, protective order, standing order of protection, or a foreign order of protection.

Once probable cause for arrest has been established and if the offender has left the jurisdiction, the Officer shall notify the dispatcher to advise neighboring jurisdictions or jurisdictions where the offender is believed to have fled, that there is probable cause to arrest the offender and to do so if the offender is located. The investigating Department, as soon as practical, shall prepare an arrest warrant at this juncture.

The officer's authority and mandates to arrest are set forth in CGS §46b-38b, and CGS §54-1f.

- A very important role for law enforcement in family violence cases is the enforcement of *Orders of Protection*. Police should make use of the <u>Connecticut</u> Protective Order Registry File 20.
- Officers should be aware that the words "Orders of Protection" generally could refer to any type of order. Most especially, in the federal law regarding interstate enforcement of *orders of protection*, the reference is general--not specific as to any one of Connecticut's types of such orders. Officers should be aware that each state has its own type(s) and titles of order(s) that may or may not be equivalent to one or any of Connecticut's orders.
- Connecticut has several types of *orders of protection* available for victims of family violence, including:
 - Restraining Order (RO)
 - Protective Order (PO)
 - Standing Criminal Protective Order (SCPO)

- Foreign Orders of Protection
- Conditions of Release (COR) (that include "no contact with the victim" and "not to use or possess dangerous weapons.")
- Common Law Restraining Orders
- Each type of order has specific characteristics, requirements for issuance and penalties for violation.
- See Appendix for a *Comparison of Orders* of Protection chart that summarizes and compares the types of orders, how they are issued, what they may include and how they are enforced. Officers should fully understand all aspects of each type of order.
- It is important for police officers to understand and always remember that *orders of protection* are issued by the court, against the offender, for the protection of the victim. They restrict the offender's behavior and *only* the offender can violate the orders. (See CGA §53a-223, §53a-223a and §53a-223b, as amended by PA 11-152, regarding immunity for persons protected by an order of protection.)
- Standard conditions in an OOP(CGS §53a-222 or §53a-222a) or SCPO may include provisions enjoining the offender from:
 - imposing any restraint upon the person or liberty of the victim;
 - threatening, harassing, assaulting, molesting or sexually assaulting the victim;
 and
 - entering the family dwelling or the dwelling of the victim.

A judge (pursuant to CGS §54-64a) or a bail commissioner (pursuant to CGS §54-63d) can impose on any person charged with a felony, misdemeanor or motor vehicle violation for which a term of imprisonment may be imposed a **Condition of Release** that s/he have "no contact with the victim" in that case. A person who intentionally violates that condition should be arrested for Violation of a Condition of Release. [CGS §53a-222 or §53a-222a]

- **Special conditions** that a judge may order in an OOP include, but are not limited to:
 - no direct or indirect contact with the victim; and
 - Not to go or remain within a specific distance of the victim.

Domestic Violence Personal Property Retrieval

When a judge issues an order enjoining the offender from entering his/her family dwelling, the offender likely will be advised that s/he may contact the police for a **one-time escort** to retrieve personal belongings.

When an order of protection allows for the respondent/defendant to return to the dwelling one time accompanied by an officer, to retrieve belongings:

- Initiation of the retrieval shall be at the discretion of the agency in a time period that is reasonable and practical.
- The officer must verify the order.
- The officer must check to ensure that the retrieval has not already been completed by another officer.
- The officer must contact the protected party to arrange a time for the retrieval.
- If the officer is unable to make contact with the protected party, or if children are present, the retrieval should be scheduled for a later date/time.
- The officer is to accompany the respondent throughout the entire retrieval. If they wish to do so, the protected party should be allowed to accompany the officer and respondent during the retrieval.
- The retrieval should last no longer than 10 to 15 minutes, as the respondent is only retrieving essentials (clothes, toiletry, medication, etc.). Other non-essential or valuable items used by the protected party and/or children (groceries, electronics, jewelry, furniture, etc.) are not to be removed from the dwelling.
- The officer must document that the retrieval has occurred in a CAD or incident supplement. If a call comes in as something other than a retrieval, such as request for officer, etc., the incident must be changed to "Retrieval."
- The protected party must have prior notice by the department, and must agree to the timing of the retrieval.
- The respondent must not be allowed to use this as a means of harassing the protected party.
- If it is not practical or safe for the victim to accompany the officer and the offender during the proper retrieval, the officer shall review with the victim, before the officer or the offender leave the premises, what essential items the offender is seeking to remove from the residence.

Multiple Orders

• In some situations, a victim may obtain a RO and a PO to get all the court ordered protection available. A victim has a right to apply for a RO even if a PO has already been issued. There is nothing in the RO or PO statutes to prohibit a victim from having both orders.

• In situations where there are multiple orders, officers should document the existence of and issuance date of all orders in the report and arrest for any and all valid arrestable violations of such orders.

Verification of an Order of Protection

- Protective Order (PO), Standing Criminal Protective Order and Restraining Order Violations are felonies pursuant to Conn. Gen. Stat. §53a-223, 53a-223(a), 53a-223(b).
- Any law enforcement officer may enforce any OOP where they have a good faith basis to believe it is valid.
- The best way to verify an OOP is to check with the Connecticut Registry of Protective Orders—File 20.
- Another method may include asking the victim if he/she has a copy of the order.

X. WEAPONS

Effect of a Court Order of Protection (OOP)

<u>Possession – Definition CGS §53a-3(2): to have physical possession or otherwise to exercise dominion or control over tangible property</u>

- Not later than two business days after the occurrence of any event that makes a person ineligible to possess a pistol or revolver **OR OTHER FIREARMS and ammunition (CGS §29-26k (a))** (e.g., person is subject to a -OOP see page 24 for other disqualifying events) such person must;
- Transfer in accordance with CGS §29-33, or sell to a federally-licensed firearms dealer, any pistols or revolvers (firearms with a barrel length of less than twelve inches [CGS §29-27 and §53a-3 (18)]) OR ANY FIREARM and ammunition in his possession in accordance with any applicable state or federal laws (See CGS §29-36k(a)(1), as amended by PA 11-152, for specific conditions), or
- Deliver or surrender such pistols or revolvers **OR OTHER FIREARMS and ammunition** to the Commissioner of Emergency Services and Public Protection. [CGS §29-36k(a)(2)]
- Persons subject to a OOP are prohibited from possessing a firearm or electronic defense weapon. [CGS §53a-217 as amended by PA 01-130 Section 15]
- Persons subject to a COR "no use or possession of a dangerous weapon" are prohibited from possessing any dangerous weapons. [CGS §53a-222 or §53a-222a].
- <u>Current statute creates an exception for ex-parte orders and therefore does not trigger mandatory surrender.</u> For ex parte orders officers should seek a voluntary surrender.
- Refer to the Federal Domestic Violence Laws section regarding federal law, which
 prohibits the possession of firearms or ammunition by any person, including a police
 officer, who has been convicted in any court of a family violence crime (a family
 violence crime that has, as an element, the use or attempted use of physical force, or
 the threatened use of a deadly weapon), including a misdemeanor family violence
 crime.
- Although CGS §29-36k requires pistols and revolvers or ANY FIREARM to be
 delivered or surrendered to the Commissioner of Emergency Services and Public
 Protection, departments should develop procedures to accept any delivered or
 surrendered pistols and revolvers and forward them to the Commissioner of

Emergency Services and Public Protection.

• If a department does not have such procedures, then a person attempting to surrender a weapon to a municipal police department should be referred to the Commissioner of Emergency Services and Public Protection, unless the delayed surrender would cause a violation of the criminal possession statute. In such a case, the municipal police department should accept the weapon and forward it to the Commissioner of Emergency Services and Public Protection. (PA 01-130 Section 14 states that the Commissioner of Public Safety, Chief State's Attorney and the Connecticut Police Chiefs Association shall develop protocol to ensure compliance with [CGS§29-36k].

Permit to Carry

- The issuing authority of a state permit, temporary or state permit,) to carry a pistol or revolver must revoke the permit if the person holding the permit becomes subject to a OOP in a case that involves the use, attempted use, or threatened use of physical force against another person. [CGS §29-32]
- Within five days of receiving written notice that a permit has been revoked, the holder of the permit must surrender the permit to the issuing authority. [CGS §29-32]
- If an offender does not surrender the permit, s/he should be arrested for Failure to Surrender Permit to Carry a Pistol or Revolver, and the permit should be confiscated and immediately forwarded to the Commissioner of the Department of Emergency Services and Public Protection. [CGS §29-32, as amended by PA 01-130 Section 8]
- Any local issuing authority that revokes a permit must notify the Commissioner of the
 Department of Emergency Services and Public Protection of the revocation, and any
 revocation of a state permit by the Commissioner of the Department of Emergency
 Services and Public Protection requires notification of the local issuing authority.
 [CGS §29-32]

Seizure of Firearms as Evidence of a Family Violence Crime

Whenever an officer makes an arrest for a family violence crime, the officer may seize any firearm at the location where the crime is alleged to have been committed that is in the possession of the offender / suspect or that is in plain view. [CGS §46b-38b(a)] Amended by PA 02-120. Refer to CGS §53a-3 – Definition of Possession. Any firearm seized under this section must be returned in its original condition within seven (7) days to its rightful owner unless such person is ineligible to possess the firearm or unless otherwise ordered by the court. Any questions regarding the return of weapons seized under this section should promptly be directed to the state's attorney.

Use or Threatened Use of Weapon in a Family Violence Crime

In responding to family violence incidents, officers shall investigate and arrest in accordance with relevant Connecticut Statute 46B-38B. <u>If an officer has probable cause to believe that a person used or threatened to use a weapon in the commission of any family that is the commission of any family that is the commission of the commission of any family that is the commission of the com</u>

violence crime(s) that person should be arrested for all appropriate crimes and the weapon should be seized as evidence of the crime(s).

Criminal Possession of a Pistol or Revolver, or Electronic Defense Weapon

- The offender should be arrested for Criminal Possession of a Pistol or Revolver (CGS §53a- 217c), and the weapon should be seized as evidence of the crime whenever a pistol or revolver is found in the possession of an offender who:
- knows s/he is subject to a RO, PO or SCPO issued by the court, after notice and an opportunity to be heard, in a case involving the use, attempted use or threatened use of physical force against another person;
- has been convicted of a felony;

Seizure of Firearms from Person Posing Risk to Self or Others

A judge may issue a search and seizure warrant to search for and take custody of any firearms when any two officers (or any prosecutor) complain on oath that there is probable cause to believe that (1) a person poses a risk of imminent personal injury to him/herself or to other individuals, (2) such person possesses one or more firearms, and (3) such firearm or firearms are within or upon any place, thing or person. [CGS §29-38c(a)]

Police officers should consider this option when investigating incidents of family violence.

X1. FEDERAL DOMESTIC VIOLENCE LAWS

The possible or potential applicability of any of the federal family violence laws discussed in the following material does not preclude an officer's responsibility to comply with Connecticut's family violence laws and mandatory arrest provisions, as Connecticut and federal law can have concurrent jurisdiction.

The Federal Violence Against Women Act (VAWA) makes criminal certain actions in family violence situations. Several provisions of that Act which may arise during the investigation of family violence situations by Connecticut police officers are described below.

If an officer believes that a person may have violated a provision of VAWA, he/she should forward copies of the case report and all supplemental reports to one of the United States Attorney's Office (see below) for review by an Assistant United States Attorney who will determine whether the situation warrants prosecution on federal charges.

The offices of the United States Attorney for the District of Connecticut are located at:

Office of the United States Attorney 157 Church Street New Haven, Connecticut 06508 (203) 821-3700

Summary of Applicable VAWA Sections

Full Faith and Credit: Title 18 USC §2265 and §2266

- Requires states and Indian tribes to enforce orders of protection issued by foreign states and Indian tribes as if the orders had been issued by the non-issuing, enforcing state or Indian tribe.
- A valid order of protection is defined as an order of protection that was issued by a court with jurisdiction over the parties and matter under the laws of such state or Indian tribe and in circumstances where the defendant was given reasonable notice and the opportunity to be heard sufficient to protect the defendant's due process

rights.

- The provision applies to any injunction or other order issued for the purpose of preventing violent or threatening acts or harassment against, or contact or communication with or physical proximity to, another person, including temporary and final protection orders issued by civil and criminal courts (other than support or child custody orders). In other words, it extends to temporary and final, civil and criminal orders of protection.
- The provision states that officers should enforce out-of-state orders of protection that are presented to them if the order appears valid on its face, i.e., it contains both parties' names and has not yet expired. The provision further states that even if the out-of-state order is uncertified, it should be enforced if it meets the requirements of facial validity. (Refer to the section on Enforcement of Foreign Jurisdiction Orders of Protection, page 22.)

Disposal, Receipt or Possession of a Firearm: Title 18 USC §922(d) and (g)

- Section 922(d)(8) prohibits the knowing transfer of a firearm to a person who is subject to a court order that restrains the person from harassing, stalking, or threatening an intimate partner or child.
- Section 922(g)(8) prohibits the possession of a firearm by persons subject to a court order that restrains the person from harassing, stalking, or threatening an intimate partner of such person or child of such intimate partner or person, or engaging in other conduct that would place an intimate partner in reasonable fear of bodily injury to the partner or child.
- Section 922(g)(9) prohibits the possession of a firearm or ammunition by any person who has been convicted in any court of a family violence crime (a family violence crime that has, as an element, the use or attempted use of physical force, or the threatened use of a deadly weapon), including a misdemeanor family violence crime.

Interstate Domestic Violence: Title 18 USC §2261(a)(1)

• Prohibits the travel across state lines or the leaving or entering of Indian territory with the intent (at the time of the crossing) to injure, harass, or intimidate a spouse or intimate partner. This provision is violated when a person, after the crossing, then intentionally commits a violent crime or causes a bodily injury.

Causing the Crossing of State Line by Force, Coercion, Duress, or Fraud: Title 18 USC §2261(a)(2)

 Violation of this provision occurs when the defendant by force, coercion, duress or fraud, causes a spouse or intimate partner to cross state lines (or leave or enter Indian territory) and in the course or as a result of that conduct, intentionally commits a crime of violence. Bodily injury to the victim is also required.

Interstate Stalking: Title 18 USC §2261A

• Prohibits travel across a state line or within the special maritime and territorial jurisdiction of the United States with the intent to injure or harass another person, when in the course of, or as a result of, such travel, the person is placed in reasonable fear of the death of, or serious bodily injury to, that person or a member of that person's family.

Interstate Violation of a Protective Order: Title 18 USC §2262

• This provision is violated when a person travels across state lines or leaves or enters Indian territory with the intent to engage in conduct that (A)(i) violates the portion of a PO that protects against credible threats of violence, repeated harassment, or bodily injury; or (ii) would violate subparagraph (A) if the conduct occurred in the jurisdiction in which the PO was issued; and (B) subsequently engages in such conduct.

XII. COMPARISON OF ORDERS OF PROTECTION Comparison of Orders of Protection¹

Protective Orders and Restraining Orders				
Type of Order	How the Order is Made	How Long the Order Lasts	Provisions that May Be Included	Violations
Protective Order (PO) (C.G.S. §46b-38c) (C.G.S. § 54-1k)	 Issued by a judge in a criminal case, usually at the time of arraignment. There is no cost to the victim. Victim may not want a PO or even know the PO has been issued. Offender, not the victim, is responsible for upholding order. Is a condition of the offender's release. 	 Duration of the criminal court case. Judge may modify or terminate at any time, without victim knowing. Check with Protection Order Registry 	 Offender not to assault, threaten, abuse, harass, follow, interfere with, or stalk the protected person (partial/limited order) (CT01). Offender must stay away from the protected person's home (full/residential stay-away order) (CT03). Offender to have NO CONTACT with victim (CT05). Offender to remain 100 yards away from victim (CT16). Order may extend to victim's minor children (CT19), but will usually not include custody orders. Any other orders the court deems necessary to protect the safety of the victim and dependent children. 	 Criminal Violation of a Protective Order (C.G.S. §53a-223) (D Felony). Arrest for all other crimes for which there is probable cause (e.g., criminal trespass, harassment, threatening, burglary, assault, intimidating a witness, etc.).

¹ The orders outlined in this chart are not mutually exclusive. A family violence victim could have more than one valid order from the same category or more than one valid order from multiple categories in effect at the same time (i.e. two protective orders, a protective order and a restraining order, etc.). Law enforcement must enforce the strictest provisions of any and all valid orders.

Restraining Order (RO) (C.G.S. §46b-15) AKA: TRO, Temporary RO, Ex Parte RO.	 Victim files an "Application for Relief from Abuse" in the Family Division of Superior Court (civil court). Ex-parte order may or may not be immediately granted by judge. A hearing on the order should be scheduled within 14 days. Victim must ensure that offender is "served" with notice of hearing at least 5 days prior to hearing. Offender, not the victim, is responsible for upholding order. There is no cost to the victim (for filing or service). 	 Ex-parte order lasts until day of hearing, which is within 14 days of date of issuance. At hearing, judge can extend the order for 1 year with possible extension beyond 1 year. If victim wants to extend order beyond initial 1 year term, must file a motion at least 12 days prior to expiration. Order will not end prior to the expiration date without the victim being notified. Check with Protection Order Registry. 	 Criminal Violation of a Restraining Order for violating the no contact or no-violence provisions of the RO (C.G.S. § 53a-223b) (D Felony). Arrest for all other crimes for which there is probable cause (e.g., criminal trespass, harassment, threatening, burglary, assault, intimidating a witness, etc.). Victim also can file a Motion for Contempt in court where order was issued.
Standing Criminal Protective Order (SCPO) (C.G.S. § 53a-40e) AKA: Standing Criminal Restraining Order, Permanent Protective/ Restraining Order	 Issued by a criminal court judge at the time of sentencing. Can only be issued if offender is convicted of: A Family Violence crime; or Any crime against a family/household member for good cause shown. No cost to victim. Victim may not want a SCPO or even know the 	 Orders issued prior to Oct. 2010 could last indefinitely. Orders issued post Oct. 2010 shall remain in effect for any duration specified by the court at the time of sentencing. Orders can be modified and/or terminated without notice to or consent of the victim. Offender not to assault, threaten, abuse, harass, follow, interfere with, or stalk the protected person (partial/limited order) (CT01). Offender must stay away from the protected person's home (full/ residential stay-away order) (CT03). Offender to have NO CONTACT with victim (CT05). Offender to remain 100 yards away from victim (CT16). Order may extend to victim's 	 Criminal Violation of a Standing Criminal Protective Order (C.G.S. §53a-223a) (D-Felony). Arrest for all other crimes for which there is probable cause (e.g., criminal trespass, harassment, threatening, burglary, assault, intimidating a witness, etc.).

	SCPO has been issued.	minor children (CT19), but will usually not include custody orders. Any other orders the court deems necessary to protect the safety of the victim and dependent children.	
Foreign Orders of Protection (C.G.S. § 46b-15a)	 Entitled to enforcement in Connecticut where: Issued by courts of: (1) another state; (2) District of Columbia; (3) U.S. commonwealth, territory or possession; or (4) Indian tribe; Issued to protect a person from violence or threatened violence (i.e. order prohibits offender 		 Criminal Violation of a Foreign Order of Protection (C.G.S. § 53a-223b) (D-Felony). Arrest for all other crimes for which there is probable cause (e.g., criminal trespass, harassment, threatening, burglary, assault, intimidating a witness, etc.).

	T .		T _	Γ,
	A person charged with a	COR imposed by bail	Law Enforcement:	If released on a felony
	family violence crime can	commissioner or law	Comply with specified restrictions	charge: violation of
	be released with non-	enforcement remain(s) in	on travel, association, or place of	conditions of release in the
	financial conditions of	effect until offender is	abode;	first degree (C.G.S. § 53a-
	relief ² by:	presented to a judge at	Not engage in specified activities,	222).
	Law enforcement;	arraignment.	including use/possession of	If released on a
Conditions of Release	 Bail commissioner; or 	COR imposed by a judge	dangerous weapon, intoxicant, or	misdemeanor charge:
(COR)	A judge.	remain(s) in effect for the	controlled substance;	violation of conditions of
(C.G.S. §§ 53a-222, 53a-		duration of the case or	Avoid all contact with alleged	release in the second degree
222a, 54-63c, 54-63d)	> To verify:	until further order of the	victim	(C.G.S. § 53a-222a).
	Check File 20;	court.	Bail Commissioner	If, in the course of violating a
	 Contact clerk of court 		Any of the above; plus	COR, a person commits any
	in JD/GA where order		Remain under supervision of	other crime (i.e. threatening,
	issued;		designated person or	intimidating a witness,
	 Contact bail 		organization;	assault, etc.), that person
	commissioner who		Any other condition reasonably	should be arrested for any
	released offender;		necessary to ensure appearance	other appropriate crime(s).
	 Contact police 		of the person in court.	,
	department who		Judge:	
	released offender;		Any of the above; plus	
	,		Any non-financial condition the	
			judge deems appropriate;	
			Compliance with Protective Order.	
	Where custody/divorce	Family Court orders,	The victim should have a copy of	Officers can, in some cases,
	actions are pending, the	unless they contain an	the relevant order.	make an arrest for the
	Family Court may issue	expiration date, are valid	Such orders may include, but are	criminal "behavior" targeted
	orders that, while not a	until further order of the	not limited to:	by the Order, such as an
	restraining order or	court.	Exclusive possession of an	arrest for trespass,
	protection order, will often		identified premises;	harassment, custodial
	mirror traditional		Limitations on when and how	interference, etc.
Common Law Orders	provisions of those orders		one party may contact the	,
	of protection, such as:		other;	

² No person shall be released upon the execution of written promise to appear or the execution of a bond without surety if the person is charged with the commission of a family violence crime and in the commission of such crime used or threatened the use of a firearm (C.G.S. § 54-63d).

vacate orders and/or stay away orders, orders around exclusive possession of the home. While these orders are not	Stay away orders – from a particular party or location.
technically Orders of Protection, they are valid orders of the court and govern the conduct of the relevant parties.	